

WORKING **TOGETHER** FOR PEOPLE AND FORESTS



Conservation Sustainability Climate change

Barking up the right tree?

A scorecard of UK local authorities' responsible wood and paper procurement

WWF-UK

WWF believes in a future where people and nature thrive. We're about respecting and valuing the natural world and finding ways to share the Earth's resources fairly. Tackling the threats to tropical rainforests is an important part of our work. They contain as much as 90% of the world's terrestrial plant and animal life. They help regulate the planet's climate and water cycles, are a vital source of food, shelter and medicine and provide income for millions of the world's most vulnerable people. Illegal and unsustainable logging threatens rainforests in places like Indonesia, the Congo Basin and the Amazon.

The UK is a big market for tropical timber, with the public sector responsible for up to 40% of the timber used in the UK. That is why we set up our EU-funded What Wood You Choose? campaign. The campaign works with UK business, central and local government and consumers to raise awareness that the timber we use is from well-managed forests, such as those certified by the Forest Stewardship Council® (FSC®), where people and nature are respected. We can all help protect forests by choosing responsibly-sourced timber, and local authorities have a key role to play in this. This report is part of our work to advise and support local authorities in this role.

PROFOREST

Proforest is an independent company working with natural resource management and specialising in practical approaches to sustainability. Our work ranges from international policy development to the practical implementation of requirements on the ground, with a particular focus on turning policy into practice. Our extensive and up-to-date knowledge of the international context ensures that our work for individual companies and organisations is set within an appropriate framework. At the same time, we are able to bring a wealth of current practical experience to policy development processes and debates.

The Proforest team is international and multilingual and has a broad variety of backgrounds, ranging from industry to academia and NGOs. This allows us to work comfortably in many types of organisations, as well as in a range of cultures. We have inhouse knowledge of more than 15 languages, including Mandarin, Malay, French, Spanish and Portuguese.

Proforest was set up in 2000. Our expertise covers all aspects of the natural resources sector, from forestry and agricultural commodities to conservation, supply chain management and responsible investment. Since 2004, Proforest has run the Central Point of Expertise for Timber Procurement (CPET), offering direct, practical support and training to public sector buyers and their suppliers.

The CPET website provides detailed information on the UK Government's Procurement Policy, and we operate a telephone and e-mail helpline. CPET have also run regular training workshops for local authorities on sustainable timber procurement, and carry out assessments of evidence of compliance.



This publication has been produced with the assistance of the European Union. The contents of this publication are the sole responsibility of WWF-UK and Proforest and can in no way be taken to reflect the views of the European Union.

CONTENTS

1 E	XECUTIVE SUMMARY	4
2 IN	ITRODUCTION	12
	Background	12
	Studies of local authorities' implementation	
	of timber procurement policies Current market situation	
2.3	Current market situation	14
3 T	HE SURVEY	16
	Background to the current survey	
	– WWF's Local Authorities' Scorecard	16
3.2	Methodology	16
4 R	ESULTS	20
4.1	Overview	20
4.2	Comparing the current survey results with previous surveys	21
4.3	Policy application and coverage	22
	Policy implementation	23
4.5	Policy monitoring	26
4.6	Reported obstacles to policy development	28
4.7	Rating of the local authorities	29
4.8	The EU Timber Regulation	34
4.9	WWF pledges	34
5 C	ONCLUSION AND RECOMMENDATIONS	38
	report with appendices available online at: f.org.uk/barkinguptherighttree	
App	pendix 1: Scoring and rating methodology pendix 2: WWF's Local Authorities' Scorecard pendix 2: Questionnaire	

Executive summary

1 EXECUTIVE 1.1 Background Illegal logging occurs when timber is harvested,

transported, processed, bought or sold in violation or circumvention of national or sub national laws.

Illegal logging therefore describes a variety of illegal practices,



IN 2010, AN **ESTIMATED 10% OF THE TIMBER IMPORTED INTO** THE UK FROM **OUTSIDE EUROPE WAS FROM ILLEGAL SOURCES**

ranging from theft of standing timber and logs through to corrupt business practices, such as under declaring volumes processed or tax avoidance. Illegal logging is a global problem. In 2010 a total of 15 million cubic metres of timber products (roundwood equivalent, or RWE) were imported into the UK from outside Europe. Of this, an estimated 10%1 is thought to be illegal and is worth around £650 million. In 2010, the UK was thought to be the third largest EU importer of illegal timber products from outside Europe, after Germany and Italy, but these products have the highest value.

The UK government is trying to tackle this illegal trade through the implementation of its commitments under the European Union's Forest Law Enforcement Governance and Trade (FLEGT) action plan, published in 2003. Progress has been made in recent years through public and private initiatives, arising as a result of this plan. A key domestic initiative is using public procurement policy as a tool to drive markets to eliminate illegal timber products from domestic supply chains. In 2000, the UK government comitted its departments, agencies and non-departmental public bodies to purchase timber from legal and preferably sustainable sources only. Sustainable timber procurement became a mandatory requirement in 2009. Local authorities were encouraged to follow suit and the advisory service set up in 2006 to help achieve all of this (the Central Point of Expertise on Timber Procurement – CPET) is available for free advice and assistance to local authorities.

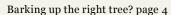
In 2010 WWF-Germany and WWF-UK launched our EU-funded What Wood You Choose? campaign to raise awareness of the economic, social and environmental consequences of purchasing illegal and unsustainable timber and wood products. Our campaign is placing the problem of illegal timber harvesting within the wider context of its impact on deforestation and the effect this has on people and nature in tropical regions such as Indonesia and the Congo Basin. We and our partners aim to show how these processes interrelate and to empower German and UK consumers, the corporate sector, and policy makers to take positive action by changing consumption patterns and market behaviour in favour of timber and wood products from sustainable, well-managed sources.

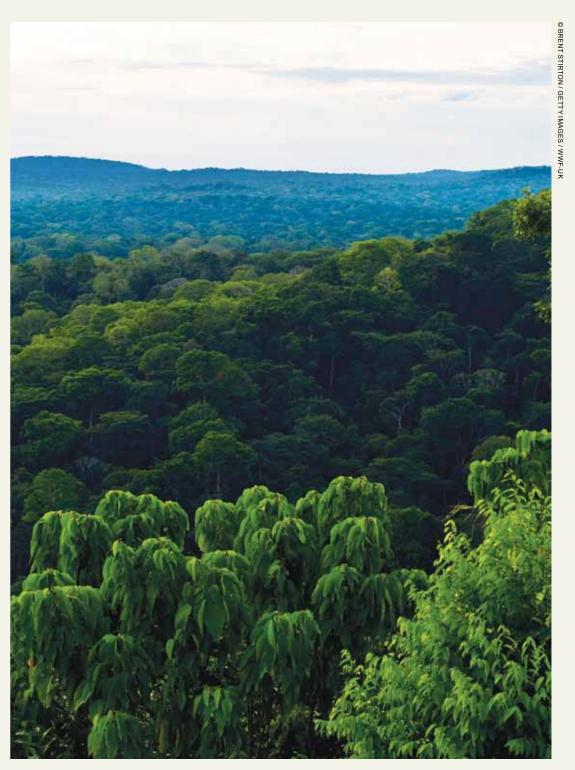
One of our campaign's communications is this study of local authorities. It assesses them on their success in procuring legal and sustainable/responsible timber and wood products. It complements previous surveys we undertook in 2007, 2006,

A recent impact assessment on central government timber procurement policy, completed by Efeca² in 2010, reported that the public sector accounts for 10-40% of all sales of timber, wood and paper products (directly, and indirectly through a contractor). Thus central and local government remain key buyers within certain segments of the market, and have a great deal of influence over the way those traders operate.

The UK government was among the first to commit to a public procurement policy on timber, by requiring that only legal and sustainable timber products are procured by the government, its agencies and non-departmental bodies. Local authorities were, and still are, encouraged to implement policies on timber procurement, but it's not a mandatory

⁽Efeca is a consortium of technical experts providing advice on issues relating to envi nable trade and use of natural resources.)





Tropical rainforests help regulate our climate and water cycles. They contain as much as 90% of the world's terrestrial plant and animal life and play a vital role in the livelihoods of millions of the world's most vulnerable people.

¹ Calculated using wood product flow analysis as used in the 2010 Chatham House report, Illegal Logging and Related Trade.

The data also reflects individual importing countries' efforts to exclude specific groups of illegal wood-based products

Efeca, An assessment of the impacts of the UK Government's timber procurement policy. Efeca; Nov 2010; pp 1-67.

Executive summary

requirement. Implementation of Agenda 21, the UN's action plan that relates to sustainable development, was another driver in the 1990s and early 2000s that encouraged local authorities to take steps to implement sustainable procurement policies.

1.2 The study

In December 2011, we sent a letter to all 433 local authorities in England, Wales, Scotland and Northern Ireland, asking them to take part in our nationwide survey on timber product procurement. We followed this up with reminder emails and telephone calls. We made clear in the letter that local authorities which failed to respond would be considered as having no timber and wood product procurement policy.

The online survey covered the application and approval of policy; effective implementation such as whether the council includes sustainability criteria in tender specifications; and whether it carries out checks that the suppliers are fulfilling the requirements. It also covered questions on the awareness of forest certification and UK government timber product procurement policy and the level of awareness and applicability of forthcoming legislation to exclude illegal timber products from UK supply chains.

We used a five-tier rating system, ranging from red to green, to demonstrate the level of implementation of public procurement policies on timber products. A 'red' rating was automatically assigned to authorities that did not have such a policy, or did not know. Those that reported they were in the process of developing a policy were given an 'orange' rating. No scores were given to those councils that gave these responses. The 'orange' rating also applied to councils that stated they have policies but provided no details, or those that have a general sustainable policy in place. Actual scores were only calculated for those councils that have timber product procurement policies in place and provided details. Those that were scored fell into the orange to green rating, with the following baselines: less than 19 = orange; 20-49 = yellow; 50-79 = green/yellow; 80-100 = green.

1.3 Overall results

We asked 433 local authorities to take part in the online survey and 124 responded - a response rate of nearly 30%. We've drawn our overall conclusions about local authority performance both on the basis of the total number of local authorities and

Table 1. Local authority timber procurement policy per UK devolved country in 2012

UK devolved country	Local authorities with a timber procurement policy as a proportion of the total number of local authorities in each devolved country (worst case scenario)	Local authorities with a timber procurement policy as a proportion of the total number of local authorities in each devolved country that responded to the survey (best case scenario)	Local authority response rate for each devolved country (out of total number of local authorities)
England	16%	63%	25%
Wales	32%	58%	55%
Northern Ireland	8%	40%	19%
Scotland	25%	42%	59%

the number of those who responded (please see Table 1). More detailed analysis in the rest of the report (and in section 2 of this summary) is based on the 124 who responded. We've taken account of the fact that not all of them answered all the questions. Where appropriate, we've made this clear by denoting the percentage value in conjunction with the number of responses.

The results for the UK showed that depending on whether the number of local authorities with a sustainable timber product procurement policy in place was calculated as a proportion of the total number of local authorities in the UK or as a proportion of the total number of local authorities in the UK who responded, the figure was either 16% or 57%.

The only like-for-like comparison that can be drawn is with the 2008 ENDS³ report on English local authorities, which had an 86% response rate. Even following the worst case scenario column in Table 1 (calculated as a proportion of the total number of local authorities in England), the figure for those English local authorities with procurement policies in place has increased from 6.4% (25/388) in 2008, to 16% (55/354⁴) in 2012. Following the best case scenario column in Table 1 (calculated as a proportion of the total number of local authorities in England that responded to the questionnaire), the number of local authorities with a timber/paper procurement policy has increased – from 25 to 56. Proportion wise, it's risen from 7.5% to 63%.

In reality, the result is likely to lie somewhere between these two extremes. We know that some local authorities that didn't respond do have a policy in place. We also know, through following up by phone, that many do not. The figures for the devolved countries are also helpful in that Scotland and Wales had far higher response rates, implying greater accuracy can be assumed in the figure for those with a policy, as a proportion of those who responded. As such this study can conclude that the number of local authorities with timber product procurement policies in place has more than doubled, albeit from a very low baseline of around 7% overall. However, this still means that probably more than half of UK local authorities are still at risk of buying illegal and unsustainable timber and paper products. And, even more important, that they're creating a market for such products.

Effective implementation of the timber product policies varied greatly. All 71 local authorities that claimed to have a timber and/or paper policy in place stated that the policy applies to the whole authority and not only to an individual directorate or department(s). Less than a quarter (16) fell into the green category – i.e. they were considered to have good implementation and monitoring of their public procurement policies covering timber and paper products. Well over half (45) were categorised either green/yellow or yellow and so could either improve on implementation or were assessed as having partial policy coverage, less effective implementation and a low level of awareness of the policy. The remaining 10 were classified as orange – i.e. they're in the process of developing a policy, have a general sustainability policy or a policy for paper only in place, need better implementation, or stated that they have policies but did not provide details.

Half of respondents reported that the timber and/or paper procurement policy is fully implemented. About a third (35%) reported that the policy is only implemented for some projects or departments, with the rest not responding or not knowing. Less than half carry out some sort of check to ensure that their suppliers/contractors fulfil tender specifications related to the legality and/or sustainability of timber and paper products. Nearly a quarter stated that no checks are undertaken. The comments provided where checks are in place reveal a heavy reliance on product certification being specified at the tendering stage, but only one authority specifically commented that certification is also confirmed at delivery.

THE NUMBER
OF LOCAL
AUTHORITIES WITH
A SUSTAINABLE
TIMBER PRODUCT
PROCUREMENT
POLICY HAS
ALMOST DOUBLED
SINCE 2008. BUT
OVER HALF STILL
DON'T HAVE SUCH
A POLICY



³ Suzanne Baker; Local authorities fail to ensure the legality of timber. ENDS Report 407: December 2008.

The number of local authorities in England has reduced following the merging of some councils

Executive summary

1.3.1 Detailed results

With regard to the rest of the survey, comments from respondents indicated that the requirements of a timber product procurement policy are incorporated in a number of ways across the authorities, and at different stages in the procurement process – from the invitation to tender and the Pre-Qualification Questionnaires (PQQs), to specification and contract clauses. Some authorities also rely on a framework contract to ensure that policy requirements are included.

Less than half (44%) of respondents reported that their local authority purchasers have been given support (internal or external) to implement the timber and paper policy. Many respondents refer to the policy being built in to contractual requirements and supported by specifically trained members of staff. A fifth of the comments clarifying the kind of support available further refer specifically to CPET and/or WWF for external support on policy implementation. Around a third (39%) of all respondents reported that they make use of CPET's free advice service on procurement of legal and sustainable timber and paper products.

1.3.2 Obstacles to timber product policy implementation

Thirty-two respondents provided information on obstacles to the development and adoption of a sustainable procurement policy for timber and/or paper and printed materials. Some listed more than one obstacle. Ten considered the greatest obstacles to be lack of time and a further 10 also listed a lack of resources. Nine didn't consider a sustainable timber procurement policy to be a priority, whereas seven listed concerns about perceived costs and lack of information about responsibly procured timber. Only two local authorities claimed not to purchase any timber.

With regards to costs, there's generally very little evidence of significant price premiums for certified products. These only really apply for specialist products, such as tropical hardwoods used in niche markets (Efeca, 2010). A study undertaken by Leicestershire County Council to assess the cost implications of moving to a sustainable timber policy found that it could be cost neutral. The council has now committed to checking the source of all its timber products and implementing a sustainable timber policy. This sends an important message to those local authorities that are concerned about an increase in costs if they introduce a sustainable timber procurement policy.

The Efeca study considered that timber procurement policies can be implemented where the motivation exists. Over a number of years the market's ability to meet public timber procurement policy requirements has increased, thanks to widespread availability of FSC, PEFC or recycled timber products in common categories, combined with the services provided by CPET (assessment of certification schemes and free training and advice on implementation).

1.3.3 Introduction of legislative controls to tackle the trade in illegal timber products

The introduction of the EU Timber Regulation will make it illegal, from 3 March 2013, to place illegally harvested timber and timber products on the EU market. The legislation will require the operator first placing these products to demonstrate that it has a due diligence process in place for timber products first placed on the EU market. The extent of due diligence required will depend on the level of risk of a timber product being illegal. It will be down to the operator to determine these two elements, although guidance will be available. Traders further down the supply chain will have to keep track of who supplied the timber products and, where applicable, who they were sold on to.

The new regulation is likely to further increase the availability of legal and sustainable timber and paper products and make it easier for local authorities to obtain evidence of compliance.

However, the regulation will also apply for the first time to those local authorities that own forests and sell timber for commercial purposes, because they'll be classified as operators first placing timber products on the market.

A quarter (25%: 28/113 responses) of local authorities confirmed that they fell into this category, with the rest not knowing or responding 'no'. This means they have an obligation to carry out due diligence. Just over a third (38%, 42/110) are aware of the EU Timber Regulation and the FLEGT Regulation. However, of those 28 councils reporting that they own forest and sell timber, only 13 (less than half) are aware of the regulation, and only one council specifically mentioned due diligence. Seventeen of 42 respondents made specific mention of the fact that they were made aware of the regulation through CPET's training workshops and/or website.

1.4 WWF's recommendations

Local authorities should make it a mandatory requirement that they have a legal and sustainable timber procurement policy. Defra should make every effort to support them in this, given its experience of overseeing the implementation of the mandatory policy for central government departments since 2009 and the voluntary policy since 2001. There's good reason for doing so: our timber tracking study in 2010, detailed in this report, found that although most products purchased by local authorities were likely to be from a legal and often sustainable source, a number of cases indicated that illegal wood is still reaching the UK market and ends up being purchased by local authorities.

More training and awareness raising on timber product procurement policy is needed. There is increasing awareness among local authorities of credible forest certification schemes such as the FSC® and how to guarantee legality and sustainability. More training and awareness raising will ensure that local authorities across the UK know how to build these elements into their timber procurement policy. This would ensure their specification and delivery through the tendering and contract management process.

Local authorities should make better use of existing procurement guidance mechanisms. We've been working directly with CPET for a number of years to encourage and support UK local authorities in improving the way they purchase timber. In early 2011 we wrote to all councils in the UK inviting them to get involved in our What Wood You Choose? campaign⁵. The campaign asked councils to make a bronze, silver or gold pledge – actions ranged from attending a CPET workshop on sustainable timber procurement to implementing and monitoring a sustainable timber procurement policy across the council. To date (March 2012), more than 50 local authorities have made a pledge and a further 27 authorities, according to the current survey, are considering making a pledge. As of March 2012 we have stopped accepting pledges from local authorities but we continue to offer free advice on sustainable timber procurement.

Help create a level playing field for the timber trade. The lack of price premiums for legal and sustainable timber products means that there's an increased cost of doing business. So there needs to be a level playing field for the timber trade. To help achieve this, it's crucial that there's a consistent implementation of local authority timber procurement policies, aligned with the UK government's policy and checks on deliveries, to ensure that those that don't comply either lose market share or are penalised.

38%
OF LOCAL
AUTHORITIES
WHO RESPONDED
ARE AWARE OF
THE EU TIMBER
REGULATION
AND THE FLEGT
REGULATION



5 wwf.org.uk/whatwoodyouchoose



Introduction Introduction

2 INTRODUCTION 2.1 Background In the late 1990s and early 2000s

there was growing momentum in the debate surrounding illegal logging.

Illegal logging exists because enormous profits can be made. It occurs when timber is harvested, transported, processed, bought or sold in violation or circumvention of national or sub national laws. Illegal logging therefore describes a variety of illegal practices, ranging from theft of standing timber and logs through to corrupt business practices, such as under declaring volumes processed or tax avoidance.

Illegal logging is a global problem. It occurs in tropical forests as well as temperate and boreal forests, and the resultant timber products are transported all over the world. In 2010 a total of 15 million cubic metres of timber products (roundwood equivalent or RWE) were imported into the UK from outside Europe. Of this an estimated 10% is thought to be illegal and is worth around £650 million. In 2010, the UK was thought to be the third largest EU importer of illegal timber products from outside Europe, after Germany and Italy, but these products have the highest value.

The UK government made international commitments, such as the 1998-2002 G8 Action Programme on Forests, to mitigate illegal logging and the EU Forest Law Enforcement Governance and Trade (FLEGT) Action Plan published in 2003. A key domestic commitment is using public procurement policy as a tool to eliminate illegal timber products from domestic supply chains.

The UK government was among the first to commit to a public procurement policy on timber by requiring that only legal and sustainable timber products are procured by the government, its agencies and non-departmental bodies. On 1 April 2007 it gave itself two years to implement the policy across government and it became a mandatory requirement on 1 April 2009. A free advisory service (CPET) was set up in 2006 to help achieve this. Local authorities were and still are encouraged to implement policies on timber procurement, and the advisory service was extended to offer free advice and assistance to local authorities, but implementation of the policy is not a mandatory requirement for them. Implementation of Agenda 21, the action plan of the United Nations related to sustainable development, was another driver in the '90s and early 2000s, specifically encouraging local authorities to take steps to implement sustainable

Over the years, many NGOs have focused on addressing illegal and unsustainable logging, and the public sector's role as a key consumer. As one of the largest timber importers in the world, the UK market is of strategic importance, and any significant impact on the UK market is likely to have more widespread global impacts.

2013, IT WILL BE AGAINST THE LAW TO PLACE ILLEGALLY HARVESTED TIMBER ON THE **EU MARKET**



2.2 Studies of local authorities' implementation of timber procurement policies

Several studies have been carried out since the end of the '90s to assess UK local authorities' implementation of timber and/or paper procurement policies.

In 2002, Michael Meacher (who was environment minister at the time) sent a letter to all local authorities in England asking them three key questions: 1) did they have a timber procurement policy in place?; 2) were they putting one in place?; or 3) were they considering having such a policy? Only 85 responded. Of these, only 45 had a policy and 16 were in the process of implementing one.

In 2006, the UK Timber Trade Federation undertook a 'Local authority promotion project', with involvement from the UK government's Central Point of Expertise on Timber Procurement (CPET). It was designed to persuade actors in north-east England and north Yorkshire to collaborate on identifying and persuading two or three local authorities in that region to champion responsible timber procurement and then promote them as case studies of good practice to the whole of the UK.

In 2007, Defra commissioned Chatham House to carry out a study of 12 councils in the Timber Trade Federation's north-east region. The study focused on timber for construction and refurbishment; furniture for buildings and parks; and paper and paper products. The key findings were that knowledge of CPET and its service provision for local authorities was low: only two of the 12 surveyed had a full timber procurement policy in place and only one was systematically monitoring the implementation of its policy.

In December 2008, ENDS undertook a survey of all 388 local authorities in England, of which 333 responded. Only 7.5% (25/333) of the councils had timber procurement policies in place.

This current report presents the results of a survey which is the fifth in a series of surveys conducted by WWF-UK (in 1997, 2001, 2006, 2007 and now 2012) on the responsible purchasing of forest products by local authorities in the UK.

In 1997, we undertook a study of local authorities to see whether they were addressing their responsibilities regarding responsible timber procurement. The responses showed that 58% of UK local authorities had no policy in place, 26% had a policy and 10% of these policies specifically mentioned the FSC. Some 10% either did not know or were in the process of writing one and 6% did not reply.

When we repeated the study in 2001, 40% of local authorities had no policy in place, 19% had a policy, 12% either did not know or were in the process of writing one and 29% did not reply. The study concluded that policies were not being implemented or monitored and that local authorities had much work to do in the area.

Our 2006 report, Capital Offence, focused on the procurement of forest products, both timber and paper, by the 33 London Boroughs, as well as the Greater London Authority (GLA) and Association of London Government (ALG). We sought information on the actual purchasing practices of councils, such as tender specification and their use of forest certification systems. We didn't ask them to quantify their actual consumption of forest products since few, if any, would have been able to supply such details.

AN ENDS SURVEY IN 2008 FOUND THAT JUST 7.5% OF LOCAL **AUTHORITIES** IN ENGLAND **HAD A TIMBER** PROCUREMENT **POLICY**

Barking up the right tree? page 12 Barking up the right tree? page 13 Introduction Introduction

> The survey was completed by four fifths of London's local authorities (26 of the 33 London Boroughs, and the GLA). The key findings were:

- Just over half of councils that responded had a policy relating to responsible purchasing of both timber and paper, most as part of a general 'green purchasing' policy that may lack a thorough approach to forest product procurement.
- Just under half of councils that responded included environmentally responsible purchasing criteria in their tender specifications for forest products and were using forest certification systems, with a strong endorsement of Forest Stewardship Council (FSC)-certified products or equivalent.
- · Only a third of councils that responded asked for documentary evidence of the certified product's status from contractors and suppliers. This called into question whether they are really getting what they ask for.
- Only three councils (about one in 10) were collecting any information on the amount of timber that they purchase. This was both piecemeal and not followed up. In the longer term, such information will be essential to assess whether procurement policies are working or not.

A sample study of local authorities' procurement policies was done for our Illegal Logging, Cut it Out! report, published in January 2007. The response rate was 11.5%. Of these responses, 64% did not have any types of timber procurement policy, 16% had a policy (only one authority said it was monitoring the policy in full), 12% did not know if they had a policy, and 8% stated that they were about to write a policy.

In 2010-11, we commissioned a timber tracking study, part of which looked at the procurement of flooring, decking, firedoors and external hardwood doors by local authorities in England, Scotland and Wales. We sent a Freedom of Information request to these authorities covering the procurement of a range of products. About a quarter of local authorities (93 out of 385) replied, listing specific products.

tropical plywood from Asia continue to be sourced. Though we didn't ask questions about plywood, a number of authorities provided comprehensive information on all the vast majority of uncertified tropical wood still being purchased by local Malaysia or China). The study highlighted the complexity of the supply chain and the difficulty of being able to find out whether the timber purchased has come from a credible source, when no safeguards are in place. The findings underlined just how important it is for local authorities to have a public procurement policy in place to ensure products purchased are from legal and sustainable sources.

2.3 Current market situation

Estimates of the proportion of total UK timber consumption attributed to central government, or central government plus local authorities, range from 10-40%. However, most contractors, traders and importers consulted for an impact assessment of the UK government's timber procurement policy (Efeca, 2010) reported that the public sector accounts for 20-40% of all sales (directly, and indirectly through a contractor). Thus it remains a key buyer within certain segments of the market, with a great deal of influence over the way those traders operate.

The responses from local authorities demonstrated that large volumes of uncertified wood purchasing in the last year. This demonstrated that while doors are important, authorities is plywood - particularly external plywood from the Far East (Indonesia,

The impact assessment concluded that the market's ability to meet public timber procurement policy requirements (widespread availability of FSC, PEFC or recycled timber products in common categories) in most cases, combined with the services provided by CPET (assessment of certification schemes and free training and advice on implementation), mean that timber procurement policies can be implemented where the motivation exists.

Over the past 10 years there has been significant change in the response of the timber trade - from one of denial ("it's not our problem; it's too costly; there's not enough supply") to one where the cost of meeting public timber procurement policy is seen as the cost of doing business. Today, some businesses claim that it's relatively easy to meet the requirements by supplying FSC and PEFC.

This is shown by the significant increase in the supply of certified wood between 2003 and 2009. Over this period the UK's overall level of exposure to FSC and/or PEFC certified wood increased dramatically from 47% to 63%. Anecdotal evidence indicates policy compliance is often ensured by the suppliers and contractors and not the public buyer or contract manager.

The impact assessment of the UK government's timber procurement policy further concluded that there's very little evidence of significant price premiums for certified products. It found that price premiums only really materialise for specialist products, such as tropical hardwoods used in niche markets. The lack of price premiums is no longer seen as a 'deal breaker'; the costs incurred are absorbed and seen as being the costs of doing business.

Without price premiums, and with increased costs of doing business, the trade does require a level playing field. It's crucial that there is consistent implementation of local authority timber procurement policies, aligned with the UK government's policy, and checks on deliveries, to ensure that those who don't comply either lose market or are penalised.

The introduction of the EU Timber Regulation will make it illegal, from 3 March 2013, to place illegally harvested timber and timber products on the EU market. The legislation will require that due diligence is applied to all timber first placed on the EU market. Traders further down the supply chain will be required to keep track of who they bought timber or timber products from – and, where applicable, who they were sold to. The new regulation will ensure a more level playing field and further drive local authorities' contractors and suppliers to make legal and sustainable timber and paper products available, and make it easier for local authorities to obtain evidence of compliance.

SPECIALIST PRODUCTS APART, THERE IS LITTLE EVIDENCE TO SUGGEST THAT CERTIFIED **WOOD AND PAPER COST MORE TO** THE CONSUMER

SECTOR ACCOUNTS FOR 20 TO 40% OF ALL TIMBER IN THE UK



Barking up the right tree? page 14 Barking up the right tree? page 15 The survey

3 THE SURVEY

3.1 Background to the current survey – WWF's Local Authorities Scorecard

In January 2010 WWF-Germany and WWF-UK launched our EU-funded What Wood You Choose? campaign to raise awareness of the economic, social and environmental

consequences of purchasing illegal and unsustainable timber and wood products. Our campaign is placing this information within the wider context of deforestation, in current discussions within the UK and Germany. We and our partners aim to show the interrelation of these processes and empower German and UK consumers, the corporate sector, public actors and policy makers to take positive action by changing consumption patterns and market behaviour in favour of timber and wood products from sustainable, well-managed sources.

One of the key communications outputs of the campaign is the current local authority study, which assesses local authorities on their success in procuring legal and sustainable/responsible timber and wood products.

This study will help us understand where local authorities are facing challenges in adopting and implementing sustainable timber product procurement policies. It will also help to raise awareness of the support available to them from CPET and WWF, and also of the progress that many local authorities are making, showing that it is possible.

3.2 Methodology

An initial scoping exercise concluded that this current survey should cover all UK local authorities and utilise the methodology applied in previous scorecard surveys, to enable comparison.

3.2.1 Questionnaire

We sent a letter to all local authorities in England, Northern Ireland, Scotland and Wales. It included a link to an online questionnaire⁶ asking the council to provide information on its policies and actions concerning environmentally responsible purchasing of timber and paper products. We made clear in the letter that local authorities which failed to respond would be considered as having no timber and wood product procurement policy.

The questionnaire included questions on the application and approval of policy; implementation aspects such as whether the council includes sustainability criteria in tender specifications; and whether they carry out checks that the suppliers are fulfilling the requirements. It also covered questions on the awareness of forest certification and monitoring of policy.

Further to previous studies, we included questions related to the level of awareness of the UK government's timber procurement policy, FLEGT and the EU Timber Regulation. The survey clarifies levels of awareness and explores the extent to which the new regulation will apply to local authorities, by seeking clarification on whether authorities will be 'placing timber on the EU market' and therefore have to undertake due diligence. The survey achieves this by asking if 1) the authority purchases timber and/or paper products directly from outside the EU; and 2) if the authority owns any forest and sells timber for commercial purposes. We gave councils a month to complete the online questionnaire; we gave them reminders via email and phone.

IN 2010 WE LAUNCHED OUR WHAT WOOD YOU CHOOSE? CAMPAIGN TO HIGHLIGHT THE IMPACTS OF EU TIMBER TRADE ON THE WORLD'S RAINFORESTS

3.2.2 Analysis

The responses to the questionnaire formed the basis of a rating of the local authority. We weighted the different elements of purchasing policy and practice according to their relative importance towards implementation. For example, a question on monitoring was weighted higher than the level of approval of the policy. We use a five-tier rating system:

Colour	Remarks	Rating
	 Timber and paper policy (either two separate policies or one combined policy) – good implementation and monitoring 	80-100
	 Timber policy only – good implementation Timber and paper policy in place (either two separate policies or one combined policy) – implementation can be improved 	50-79
	 Paper policy only – good implementation A policy for timber only in place – implementation can be improved Timber and paper policy in place (either two separate policies or one combined policy) – poor awareness and implementation 	20-49
	 In the process of developing a policy General sustainability policy A policy for paper only in place – implementation can be improved Councils which stated that they have policies but did not provide details 	< 19
	No policy in place and/or no response	

We assigned scores based on each council's self-certificated response. We didn't request independent evaluation of the accuracy of the information provided. See the scoring and rating methodology outline in Appendix 1 (available online at wwf.org.uk/barkinguptherighttree).

The data collected from questionnaires was analysed to enable, as far as possible, a comparison with previous studies undertaken to assess UK local authorities' timber and/or paper procurement policy implementation. Unfortunately, the online survey tool allowed for several responses to be provided by the same local authority. Where more than one response was provided, we selected the most recent response, with the most detail and information. In one case a single response was provided on behalf of two councils. The response was counted as such, and each score was awarded to both of the councils.

Where only contact details were provided, the 'log in' was not recorded as a response, but we noted the details. Where the responses were provided by a purchasing consortium or a shared procurement service, we made a note of this against each of the local authorities listed as their users. This counted towards their overall rating, but the responses were not fed in to the analysis. This was because they had not clarified what products were covered and to what extent the local authorities were committed to using the service.

3.2.3 Limitations

One of the limitations of this survey was the challenge of obtaining up-to-date contact details: in several cases the request was received too late by the correct contact, giving them insufficient time to respond. In other cases, councils dismissed the request for a response by suggesting that they did not purchase any timber or timber products (associating timber with construction timber only, and not for example wooden furniture and paper).

 $^{\,\,}$ 6 $\,$ Please see Appendix 3 in the online version of the report for a copy of the questionnaire.



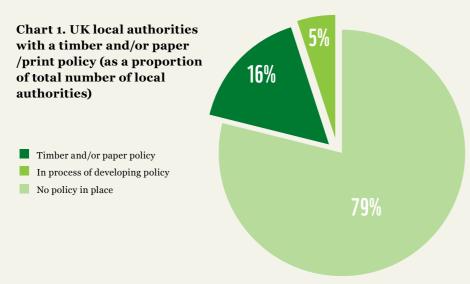
4 THE RESULTS

4.1 Overview of the current survey

A total of 124 of the 433 local authorities in England, Wales, Scotland and Northern Ireland completed the online survey – a response rate of nearly 30%. Not all 124 respondents answered all questions. Hence the number of

responses varies through the analysis. Where appropriate, we've made this clear by noting the number of responses and the relevant number of respondents, as well as the percentage. We've drawn our overall conclusions on the progress that local authorities have made in recent years both on the basis of the total number of local authorities and the number of those who responded.

The current survey confirms that that 71 out of the 124 local authorities that responded had a timber and/or paper policy in place. If we assume that the 309 local authorities that failed to respond to the survey have no timber and wood product procurement policy, the proportion of local authorities in the UK with a timber and/or paper policy in place is 16% (71/433), with a further 5% (20/433) in the process of developing a policy.



>50%
MORE THAN 50%
OF AUTHORITIES
THAT RESPONDED
HAVE A TIMBER
AND/OR PAPER
PROCUREMENT
POLICY IN PLACE

Based on the current survey and the responses provided by 124 local authorities, we can report the following key findings:

More than half the authorities that responded have a policy relating to responsible purchasing of timber and/or paper (57%: 71/124). Of these, the majority stated that they have a single policy covering timber and paper products (66%: 46/71), followed by a paper and/or print policy (14%: 10/71). Eight local authorities reported that they have a timber policy only, and another seven reported they had two separate policies covering timber and paper products. A further 16% reported that they were in the process of developing a policy (20/124). A quarter reported either not having a policy in place (22%: 27/124) or not knowing (5%: 7/124). Please refer to chart 2.

Chart 2. UK local authorities with a timber and/or paper policy in place (as a proportion of the response)

Timber and/or paper policy
In process of developing policy
No policy in place
Don't know

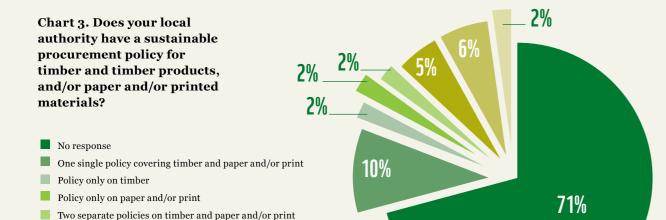
4.2 Comparing the current survey results with previous surveys

The most recent sample study of local authorities' procurement policies in the UK, commissioned for the 2007 report, *Illegal Logging, Cut it Out!*, had a response rate of only 11.5%. Of these, 16% reported they had a policy in place and 8% stated that they were about to write a policy. Though the 2007 report's data was limited, comparing it with the current survey findings indicates a significant increase in the proportion of local authorities with a timber/paper procurement policy in place – from 16% to 57% over the past five years.

A more recent and more comprehensive survey was undertaken for the ENDS report in 2008. The ENDS survey was only based on English local authority responses, but had a response rate of 86%. To compare the current survey's findings with the ENDS report, we isolated the English responses in the current study. A quarter of all English local authorities responded to the current survey and of those nearly two thirds (63%, 56/88) have a policy in place. Comparing this current survey's finding (that 63% have a policy) to the ENDS report's finding (that 7.5% of English authorities which responded had a timber and/or paper policy) shows that there's been a significant increase between 2008 and 2011 in the number of local authorities in England that have a timber and/or paper policy. In numerical terms, those local authorities reporting a timber/paper procurement policy have more than doubled – from 25 to 56. Proportion wise, it's risen from 7.5% to 63%.

Of the total number of authorities that responded to the current survey, nearly three quarters (73%) reported that they have a purchasing policy in place covering timber and/or paper/print purchases, or are in the process of developing a policy. It is, however, unlikely that the responses can be perceived as fully representative for authorities which failed to respond, as we assume that those with policies in place will be more inclined to respond.

In reality, it's likely that some of the local authorities that didn't respond do have a policy in place. We know this to be the case from other correspondence that we've had with some of these authorities. Nevertheless, we consider it a fair assumption that the majority of those that didn't respond haven't got a policy in place. With this study we can therefore conclude that, though there has been some improvement in recent years, more than half of UK local authorities are still at risk of buying illegal and unsustainable timber and paper products. And, even more important, that they're creating a market for such products.



4.3 Policy application and coverage

In process of developing policy

No policy in place

Don't know

All the local authorities that claimed to have a timber and/or paper policy in place stated that the policy applies to the whole authority and not only to an individual directorate or department(s).

The level of approval of the policy varied from authority to authority. Some listed that full council approval was required, whereas others listed cabinet, committee/subcommittee and even officer level for approval.

The level of approval does not directly relate to the implementation of policy. Though there is a general trend that those councils that have full council approval are implementing their policies well (e.g. Newcastle, Woking, Fife), a number of other councils which only have officer level approval are doing equally well (e.g. Moray, Worcestershire, Northamptonshire). On the other hand, some councils (e.g. Islington, Chesterfield, Lewes) have full council approval for their policies but, in terms of implementation, there is still room for improvement.

Where products are detailed and local authorities have reported having a timber procurement policy in place, all timber products are listed as being covered – including furniture, new builds, refurbishments, hoardings, flooring and panel products.

For paper, copying paper is specifically listed in all instances where details of the products covered by the paper policy are listed. Envelopes are also specifically listed in most cases (37 of 62), whereas wrapping paper and notebooks are listed only in about one in four paper polices.

Only about half the paper polices are reported to have a specific reference to print materials.

A number of respondents commented that their authority's policy refers to the 'Government Buying Standards', formerly known as 'Quick Wins'. These are a set of sustainable specifications for a range of commonly-purchased products such as IT equipment and white goods, as well as paper (including tissue), furniture and construction. They refer to the government's timber procurement policy.

'Government Buying Standards' are mandatory for all central government departments, executive agencies and non-departmental public bodies, but local authorities are encouraged to refer to the standards only. The vast majority (86%) of local authorities responding reported that they were aware of the UK government's timber procurement policy.

4.4 Policy implementation

Less than half (44%) of the local authorities with a timber and/or paper policy in place report that their local authority purchasers have been given support (internal or external) to implement the timber and paper policy. Many respondents refer to the policy being built in to contractual requirements and supported by specifically trained members of staff. A fifth of the comments clarifying the kind of support available further refer specifically to CPET and/or WWF for external support on policy implementation. The use of CPET's free advice service on procurement of legal and sustainable timber and paper products was generally good with more than a third (39% of all respondents) reporting they make use of the support.

Half the respondents representing authorities with a policy in place evaluated that the timber and/or paper procurement policy is fully implemented. About a third (35%) reported that the policy is only implemented for some projects or departments with the rest not responding or not knowing.

All authorities that report having a timber and paper procurement policy in place state that internal staff are aware of the policy; 57% report that contractors and 70% report that suppliers are also made aware. Many respondents also specifically comment that the public are made aware, via the policy being published on the authority's website.

More than a third (35%) of the local authorities with a policy in place reported that they collect information on the value and/or quantities and types of products purchased. The comments we received indicate that the data collected mainly relates to paper purchases, but that in some cases information on timber purchased is also requested from suppliers and contractors. Some 44% reported that they do not collect any information, with the rest not responding or not knowing.

Of the authorities who have a timber and/or paper policy in place, 61% include criteria related to legality and/or sustainability in tender specifications for contracts involving timber and paper products (following adopted policy where relevant) as recommended by WWF and CPET. Only three of the councils (2%) responded that they do not include any criteria, with the remainder not knowing or not responding.

The comments from respondents indicate that the requirements are incorporated in a number of ways across the authorities, and at different stages in the procurement process – from the invitation to tender and the Pre-Qualification Questionnaires (PQQs), to specification and contract clauses. Some authorities also rely on a framework contract to ensure that policy requirements are included.

About 42% of the authorities with timber and/or paper polices in place who responded to the survey carry out some sort of checks to ensure that their suppliers/contractors fulfil tender specifications related to the legality and/or sustainability of timber and paper products. About a fifth (22%) of the respondents stated that no checks are undertaken. The comments provided where checks are in place reveal a heavy reliance on product certification being specified at the tendering stage, but only one authority specifically commented that certification is also confirmed at delivery.

44%
OF THE LOCAL
AUTHORITIES WITH
A TIMBER AND/OR
PAPER POLICY IN
PLACE REPORT
THAT THEIR
PURCHASERS HAVE
BEEN GIVEN SUPPORT
TO IMPLEMENT
THE TIMBER AND
PAPER POLICY

94%
OF LOCAL
AUTHORITIES
WHO RESPONDED
TO THE QUESTION
ARE AWARE OF
THE FOREST
STEWARDSHIP
COUNCIL (FSC)
CERTIFICATION
SCHEME

4.4.1 Forest certification schemes

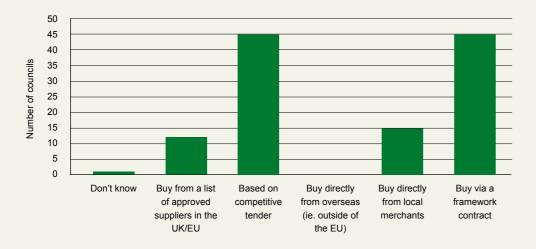
Awareness of forest certification schemes – especially the Forest Stewardship Council (FSC) – is very high among the local authorities that responded. The vast majority (94%) of those that responded are aware of forest certification schemes, with only four of 63 who provided a response reporting that they were not aware. All the respondents aware of forest certification schemes specifically listed FSC as an example; 28 of those also listed other schemes such as the Programme for Endorsement of Forest Certification (PEFC).

More than two-thirds (67%) of the respondents also stated that they accept forest certification systems as evidence that products come from sustainably managed forests, in compliance with their policies. Just under two-thirds (64%) of those who responded reported they had also bought FSC-certified timber or paper products (directly or indirectly via suppliers/contractors) in the past five years. Some 10% reported also having purchased products from other certification schemes, such as PEFC.

4.4.2 Purchasing methods

Depending on the item, timber and paper products are purchased via several methods. The responses we received in the current survey list that the main routes are: buying based on competitive tender, and via a framework contract. But the use of an approved suppliers list and purchasing directly from local merchants were also reported.

Chart 4. How do you purchase timber and paper products? (more than one answer allowed)



4.4.3 Framework contracts

Whereas timber is generally provided via contracts and contractors, comments detailed how framework contracts are very often used for furniture and paper. Framework contracts can play an important role in implementing and ensuring legality and sustainability of timber and paper products in compliance with local authorities' policies. They also serve as an easy way for local authorities to ensure compliance with their policy. Framework contracts can, if products and suppliers are carefully selected, play a very important role for a large proportion of products purchased by local authorities.

An example of how purchasing via the Scotland Excel framework contract makes it easier to ensure legality and sustainability of timber purchases (and thereby implementation of an authority's policy) is provided by Inverclyde Council's comments supplied for this survey, set out in the box below. Scotland Excel is the Centre of Procurement Expertise for the local government sector in Scotland. It offers a number of framework contracts to local authorities, where legality and sustainability as set out in the UK government's timber procurement policy can be ensured for all timber products offered.

INVERCLYDE COUNCIL: USING A FRAMEWORK CONTRACT

As Inverclyde Council purchases all timber products via the Scotland Excel national framework, all timber framework contractors must provide the following:

"Without exception, a current, valid Chain of Custody Number must be quoted on all invoices and delivery notes for timber provided under this Framework Agreement. Only Legal and Sustainable timber can be supplied under the terms of this Framework Agreement, regardless of the description or details provided under any order mechanism (e.g. Purchase Order from Councils) and evidence to this effect (e.g. Chain of Custody referencing) must be provided for each transaction and be made available for audit at the request of Scotland Excel and any of their Members and Associate Members."

The contract schedules that are issued by Scotland Excel for distribution throughout the council detail the FSC/PEFC Certificate Number, FSC Licence Number and certificate expiry dates for each contractor. Specific details relating to the process contractors must follow are provided within the Framework and are set out below:

"In accordance with the UK Timber Policy, for those products listed in Lots 1 to 4, Scotland Excel and member Councils are committed to purchasing timber and wood-derived products originating from either legal and sustainable or FLEGT licensed or equivalent sources and are seeking Contractors who will assist in achieving this aim. As such, all timber and wood-derived products for supply or use in performance of the above lots must be independently verifiable and either:

- from a legal and sustainable source; or
- from a FLEGT-licensed or equivalent source.

Part of the Stage 1 evaluation requires tenderers to confirm that all products offered/supplied under these lots will be accompanied/supported by evidence from any of the following categories:

Category A evidence: Certification under a scheme recognised by the UK government as meeting the criteria set out in the document entitled 'UK Government Timber Procurement Policy: Criteria for Evaluating Certification Schemes (Category A Evidence)' (available from Scotland Excel on request and on CPET's website). The edition current on the day the contract is awarded shall apply. A list of assessed certification schemes that currently meet the government's requirements can be found on CPET's website. Acceptable schemes must ensure that at least 70% (by volume or weight) is from a legal and sustainable source, with the balance from a legal source.

Category B evidence: Documentary evidence, other than Category A evidence and FLEGT evidence, that provides assurance that the source is sustainable. In this context 'sustainable' is defined in the document entitled 'UK Government Timber Procurement Policy: Framework for Evaluating Category B evidence' (available from Scotland Excel on request and on CPET's website). The edition current on the day the contract is awarded shall apply. Category B evidence shall be submitted in accordance with the three checklists attached. Tenderers requiring additional information on how to compile and/or complete the checklists should refer to CPET's website.

FLEGT evidence, from either or both of the following categories:

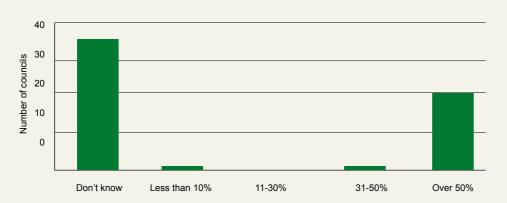
- Evidence of timber and wood-derived products being exported from a timber-producing country that has signed a bilateral Forest Law Enforcement, Governance and Trade (FLEGT) Voluntary Partnership Agreement (VPA) with the European Union and which have been licensed for export by the producing country's government. This may also include timber and wood-derived products that have been independently verified as meeting all the producing country's requirements for a FLEGT licence, where a VPA has been entered into but the FLEGT licensing system is not fully operational.
- Equivalent evidence from a country that has not entered into a VPA which demonstrates that all of the requirements equivalent to FLEGT-licensed timber have been met. In addition to providing this overarching confirmation, tenderers will be required, within the quality section of this document, to confirm on an item by item basis which category of evidence will be supplied and which certification scheme will be used."

Inverclyde are currently considering developing a timber procurement policy.

4.5 Policy monitoring

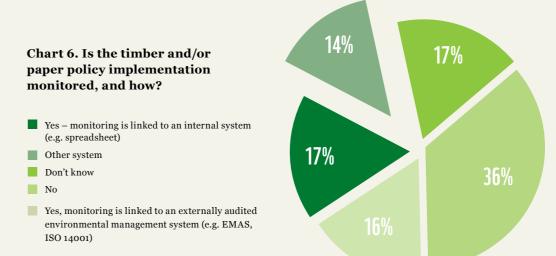
The majority of the respondents (61%) didn't know the percentage of certified timber or paper they purchased. This reiterates the responses of 44% of the councils, which didn't collect information on the values, types and country of timber or paper products they purchased. Nevertheless, of those who knew the percentage of certified timber or paper purchased, it was encouraging to see that the majority had bought over 50% of certified products in the last five years.

Chart 5. Do you know the percentage of certified timber or paper purchased (directly or indirectly) by your council?



Just under half (46%) of the respondents requested to see documentary evidence of the certified status of timber and paper products they purchased. Many of them stated that they asked for certificates or invoices. Interestingly, those who provided a positive answer were those who have a single policy covering both timber and paper products. None of the councils that have a policy which only covers paper requested to see documentary evidence.

About half (47%) of the respondents monitor the implementation of their timber and paper policies. The majority of these councils have a single policy that covers both timber and paper products. The method for monitoring the policy implementation varies, with some authorities using an internal system and others commenting that they rely on framework contracts and other procurement organisations to do the monitoring. Eleven authorities also report having linked the monitoring to an externally-audited environmental management system. An example of using an externally-audited system is described by Newcastle City Council in the box below.



NEWCASTLE CITY COUNCIL'S ENVIRONMENTAL MONITORING

Newcastle upon Tyne has been named the UK's most sustainable city for 2009 and for 2010. As a Council we have made sustainability and sustainable procurement a core element in the delivery of our services.

We have committed to purchasing all of our timber and wood-derived products from independently verifiable legal and sustainable sources. This policy has been embedded in our supply chain and our procurement processes, with training delivered to all procurement staff on legal and sustainable timber, how to identify it and how to procure it. We have publicised the policy across the council through intranet messages and in staff newsletters.

However, we also recognise that having a policy in place is not always the same as fully complying with that policy, particularly across an organisation the size of Newcastle City Council, and we recognise the importance of having effective monitoring processes in place to ensure compliance.

61% THE MAJORITY OF THE RESPONDENTS DIDN'T KNOW THE PERCENTAGE OF CERTIFIED TIMBER OR PAPER THEY PURCHASED

Newcastle City Council has chosen EMAS as the best management tool to allow us to limit our environmental impact and improve upon our environmental performance. There is a corporate commitment to introduce EMAS across all of our directorates.

EMAS is the Eco-Management and Audit Scheme, a voluntary European initiative designed to recognise and reward organisations that go beyond minimum legal compliance and continually improve their environmental performance.

EMAS uses ISO 14001 (International Standards Organisation) as its management system but goes beyond this by requiring organisations to involve employees at all levels, demonstrate continued compliance to environmental legislation and provide regular information about their environmental performance to the public in the form of the annual EMAS Statement.

Environmental impacts are identified within our environmental management system, and regularly monitored. This monitoring is then subject to internal and external audit. An internal and external audit team conduct a programme of audits to check that the environmental management system complies with the standard and that there is legislative compliance. The findings of these audits are reported to senior management who take necessary action where required.

The whole system is also subjected to regular management review meetings, where senior managers and our business management officer meet and discuss the adequacy of the environmental management system and suggest where improvements can be made. The results of these meetings are fed back into the planning stage which completes the cycle of continual environmental performance improvement.

4.6 Reported obstacles to policy development

It is interesting to note that although many authorities reported not having specific timber and/or paper policies in place, a third (33%) noted that they do have a general sustainable procurement policy in place. Comments we received generally indicated that, despite an actual specific policy not being in place, sustainability of timber and recycled paper is in many cases ensured, to an extent, via requirements being built in to overall sustainable procurement policies, requirements in framework contracts and construction contracts.

Only two local authorities claimed not to purchase any timber. Thirty-two respondents provided information about obstacles to the development and adoption of a sustainable procurement policy for timber and/or paper and printed materials. Some listed more than one obstacle. Ten considered the greatest obstacles to be lack of time and a further 10 listed a lack of resources. Nine listed 'Not considered an issue needing to be addressed at this time' as an obstacle, whereas concerns about perceived costs and lack of information about responsible procured timber were listed by seven.

There's generally very little evidence of significant price premiums for certified products. And these only really apply for specialist products, such as tropical hardwoods used in niche markets (Efeca, 2010). A study undertaken by Leicestershire County Council to assess the cost implications of moving to a sustainable timber policy found that it could be cost neutral. The council has now committed to checking the source of all its timber products and implementing a sustainable timber policy. This sends an important message to those local authorities

that are concerned about an increase in costs if they introduce a sustainable timber procurement policy.

One council commented: "The Council had a sustainable procurement policy and strategy but this was dropped from usage in 2008. The policy was found to be restrictive in that it held requirement for only environmentally sustainable products to be bought and allowed no cost/usage benefit to be considered. Given the current financial climate, cost considerations are impacting on service delivery and this needs to incorporate more flexibility in purchasing. The council now has a blanket policy within procurement to consider sustainability in any procurement but there is no mandate."

Implementation of a timber policy should be prioritised by local authorities. Our 2010 timber tracking study, highlighted in section 2.2, found that although most products purchased by local authorities were likely to be from a legal and often sustainable source, a number of cases indicated that illegal wood is still reaching the UK market and ends up being purchased by local authorities.

While there's an increasing awareness of the need to ensure legality and sustainability and forest certification by local authorities, more training and awareness raising is needed in order to ensure that the policy is implemented properly, and that certified products are actually specified and delivered.

4.7 Rating of the local authorities

We used a five-tier rating system to demonstrate the level of implementation of public procurement policies among the 124 local authorities that have responded. We automatically assigned a 'red' rating to authorities that did not have a policy, or did not know. Those that reported they were in the process of developing a policy were given an 'orange' rating. No scores were given to those councils that gave these responses. The 'orange' rating also applies to councils that stated they have policies but provided no details, or those that have a general sustainable policy in place. In these two cases the councils didn't complete the survey, so it was impossible to assign a score. Actual scores were only calculated for those councils that have policies in place and provided details. The table on pages 32-33 shows the score and rating of the 124 councils that responded to the survey.

Rating of all 433 local authorities, including those that did not respond, can be found in Appendix 2: WWF Local Authorities' Scorecards (in the online version of this report wwf.org.uk/barkinguptherighttree). Of the 71 councils that reported they have policies in place, we awarded 16 the very best 'green' rating. These are councils that we consider to have good implementation and monitoring of their public procurement policies covering timber and paper products. A further 22 achieved the 'green/yellow' rating: these councils either have good implementation of their policies covering timber only, or have a single policy that covers timber and paper products but its implementation can be further improved. We gave a 'yellow' rating to 23 authorities. This indicates: 1) good implementation of the authority's paper only policy; 2) the councils stated that they have a single policy covering timber and paper products but provided little information, so we assumed there was poor awareness and implementation of their policies; or 3) authorities whose policy covers only timber, where implementation can be improved.

16
OF THE 71
COUNCILS THAT
REPORTED THEY
HAVE POLICIES
IN PLACE, WE
AWARDED 16
THE VERY BEST
'GREEN' RATING



33%
OF AUTHORITIES
SAID THEY
HAVE A GENERAL
SUSTAINABLE
PROCUREMENT
POLICY IN PLACE



	roncy	SCOLE	Natilig
Aberdeenshire Council	Timber only	24	
Angus Council*	Single policy for timber and paper – 3 Tayside local authorities have a shared procurement servicea	NA	
Ashford Borough Council	No policy	NA	
Banbridge District Council	Single policy	52	
Barnsley Metropolitan Borough Council	In the process	NA	
Basingstoke and Deane Borough Council	Single policy for timber and paper	64	
Blackpool Council	In the process	NA	
Blaenau Gwent County Borough Council	Single policy for timber and paper	70	
Bradford Metropolitan District Council	Paper only	18	
Brighton and Hove City Council	Single policy for timber and paper	96	
Bristol City Council**	Timber only, though no details were given	NA	
Buckinghamshire County Council	In the process	NA	
Bury Metropolitan Borough Council	Timber only	38	
Caerphilly County Borough Council	Paper only	24	
Calderdale Council	No policy	NA	
Cardiff Council	Paper only, However, also in the process of developing a policy that will cover timber products	10	
Central Bedfordshire Council	No policy	NA	
Ceredigion County Council	Single policy for timber and paper	06	
Charnwood Borough Council	Single policy for timber and paper	84	
Chelmsford Borough Council	Single policy for timber and paper	78	
Cheltenham Borough Council	Single policy but no details were given	NA	
Cheshire West and Chester Council	No policy	NA	
Chesterfield Borough Council	Timber only	35	
Christchurch Borough Council	In the process	NA	
City and County of Swansea	Single policy for timber and paper	78	
City of Edinburgh Council	Timber only	37	
City of York Council	In the process	NA	
Clackmannanshire Council	Single policy but no details were given	32	
Cookstown District Council	No policy	NA	
Crawley Borough Council	No policy	NA	
Derbyshire County Council*	Did not fill in the questionnaire, though responded that they implemented specific clauses into timber and sheet materials contract documentation which follow the CPET rquirements and guidelines	NA	
Devon County Council	Two policies for timber and paper	87	

NA	NA	NA	94	NA	NA	29	48	78	NA	06	NA	34	88	NA	NA	NA	84	94	78	NA	NA	NA	35	70	65	NA	NA	98	98	21	31	NA	NA	*
No policy	No policy	Single policy for timber and paper – 3 Tayside local authorities have a shared procurement service	Single policy for timber and paper	No policy	In the process	Two policies for timber and paper	Two policies for timber and paper	Single policy for timber and paper	No policy	Single policy for timber and paper	Don't know	Timber only	Single policy for timber and paper	No policy	Don't know	Single policy but no details given	Single policy for timber and paper	Single policy for timber and paper	Single policy for timber and paper	Shared procurement service, West Mercia Supplies, which has a policy covering timber products only	Two policies but no details were given	No policy but purchased through Scotland Excel Framework	Two policies for timber and paper	Single policy for timber and paper	Two policies for timber and paper	No policy	No policy	Single policy for timber and paper	Single policy for timber and paper	Paper only	Paper only	In the process	No policy	
Dorset County Council	Derry City Council	Dundee Council*	Durham County Council	East Cambridgeshire District Council	East Lothian Council	East Essex County Council	Eden District Council	Falkirk Council	Fermanagh District Council*	Fife Council	Flintshire County Council	Glasgow City Council	Gloucestershire County Council	Great Yarmouth Borough Council	Gwynedd Council	Hampshire County Council	Harrow Council	Hartlepool Borough Council	Hastings Borough Council	Herefordshire Council*	Highland Council	Inverclyde Council	Islington Council	Kent County Council	Knowsley Metropolitan Borough Council	Larne Borough Council	Leeds City Council	Leicestershire County Council	Leicestershire County Council	Lewes District Council	London Borough of Bexley	London Borough of Camden	London Borough of Enfield***	

^{*} Councils with an asterisk aren't counted towards the total number of responses because they didn't complete the osurvey and only responded via email. Councils that have a shared procurement service but didn't complete the onl unestionnaire were also not taken into account towards the total number.

Local authority	Policy	Score	Rating
London Borough of Havering	Single policy for timber and paper	80	
London Borough of Hounslow	No policy	NA	
London Borough of Lambeth	Two policies for timber and paper	74	
London Borough of Redbridge	In the process	NA	
London Borough of Richmond upon Thames	No policy	NA	
Maldon District Council	No policy	NA	
Melton Borough Council	Single policy for timber and paper	48	
Merthyr Tydfil County Borough Council	No policy	NA	
Midlothian Council	In the process	NA	
Moray Council	Single policy for timber and paper	48	
Newcastle upon Tyne City Council	Single policy for timber and paper	06	
Newport City Council	Paper only	17	
Newry & Mourne District Council	Paper only but no details were provided	NA	
Newtownabbey Borough Council	No policy	NA	
North Ayrshire Council	Single policy for timber and paper	89	
North Dorset District Council	No policy	NA	
North Lanarkshire Council	No policy	NA	
North Somerset Council	Don't know	NA	
North Yorkshire County Council	In the process	NA	
Northamptonshire County Council	Single policy for timber and paper	48	
Nottingham City Council	Paper only	16	
Nuneston & Bedworth Borough Council	Single policy for timber and paper	82	
Orkeny Islands Council	In the process	NA	
Oxford City Council	Single policy for timber and paper	56	
Perth & Kinross Council	In the process of developing a policy – 3 Tayside local authorities have a shared procurement	NA	
Portsmouth City Council	Single policy for timber and paper	92	
Powys County Council	No policy	NA	
Purbeck District Council	Don't know	NA	
Reading Borough Council	Has a procurement strategy that covers a commitment to achieving sustainability	NA	
Renfrewshire Council	In the process	NA	
Rotherham Metropolitan Borough Council	Single policy for timber and paper	84	
Royal Borough of Kensington and Chelsea	Single policy for timber and paper	64	
Royal Borough of Kingston upon Thames	In the process	NA	
Royal Borough of Windsor and Maidenhead	Don't know	NA	
Rushmoor Borough Council	In the process	NA	
Scottish Borders Council	Don't know	NA	

Shepway District Council Shared procuements service, West Mercia Shreopshire Council* Shared procuements service, West Mercia Shared procuements service, West Mercia South South Ayrshire Council Don't know South Gloucestershire Council Single policy for timber and paper 66 south Council In the process NA South Oxfordshire District Council In the process NA South Northamptonshire Council Single policy for timber and paper 82 south Somerset District Council In the process NA South Northamptonshire Council Single policy for timber and paper 82 south Somerset District Council In the process NA South Somerset District Council Single policy for timber and paper 82 south Somerset District Council Single policy for timber and paper 93 St. Albans Gity Council Single policy for timber and paper 93 St. Albans Gity Council Single policy for timber and paper 93 St. Albans Gity Council Single policy for timber and paper 94 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Council Single policy for timber and paper 95 St. Albans Gity Berchistic Council No policy 95 St. Albans Gity Gouncil No policy 95 St. Albans Gity Gouncil No policy 95 St. Albans Gity Gouncil No policy 95 St. Albans Gounty Council Single policy for timber and paper 95 St. Albans Gounty Council Single policy for timber and paper 95 St. Al	Sefton Council	No policy	NA	
Shared procurement service, West Mercia finher products only Don't know No policy No policy In the process Council Single policy for timber and paper Uncil Single policy for timber and paper Single policy for timber and paper Timber only Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire In the process Single policy for timber and paper In the process In the process In the process Single policy for timber and paper	Shepway District Council	No policy	NA	
neil Single policy for timber and paper buncil In the process council In the process council Single policy for timber and paper buncil Single policy for timber and paper Timber only Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Robolicy Single policy for timber and paper No policy Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper No policy Single policy for timber and paper Single policy for timber and paper In the process ill Single policy for timber and paper In the process ill Single policy for timber and paper In the process ill Single policy for timber and paper	Shropshire Council*	Shared procurement service, West Mercia Supplies, which has a policy covering timber products only		
No policy Single policy for timber and paper Duncil In the process Council Single policy for timber and paper Single policy for timber and paper Timber only Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper Products only Single policy for timber and paper Single policy for timber and paper In the process In the process In the process In the process Single policy for timber and paper Sustainable Procurement Impact Assessment In the process Sustainable procurement policy only Single policy for timber and paper	Solihull Metropolitan Borough Council	Don't know	NA	
netil Single policy for timber and paper Jouncil In the process Jouncil Single policy for timber and paper Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper Have provided policy for timber and paper Single policy for timber and paper In the process In the process Single policy for timber and paper Single policy for timber and paper Cill Single policy for timber and paper	South Ayrshire Council	No policy	NA	
ouncil In the process Council Single policy for timber and paper Single policy for timber and paper Timber only Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper No policy Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Sustainable Procurement Impact Assessment In the process Sustainable procurement policy only Single policy for timber and paper	South Gloucestershire Council	Single policy for timber and paper	99	
council Single policy for timber and paper Single policy for timber and paper Timber only Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper In the process Il Single policy for timber and paper Assessment In the process Sustainable Procurement Impact Assessment In the process Single policy for timber and paper	South Lakeland District Council	In the process	NA	
Single policy for timber and paper Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper In the process ill Single policy for timber and paper Sustainable Procurement Impact Assessment In the process Single policy for timber and paper Sustainable procurement policy only Single policy for timber and paper	South Northamptonshire Council	In the process	NA	
Single policy for timber and paper Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper Products only Single policy for timber and paper products only Single policy for timber and paper In the process ill Single policy for timber and paper Single policy for timber and paper On policy No policy No policy No policy No policy In the process Sustainable Procurement Impact Assessment neil Paper only In the process sin!* Single policy for timber and paper Assessment Single policy for timber and paper Assessment Single policy for timber and paper Assessment Baper only In the process Single policy for timber and paper Assessment Baper only Single policy for timber and paper Single policy for timber and paper	South Oxfordshire District Council	Single policy for timber and paper	32	
Timber only Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper products only Single policy for timber and paper In the process il Single policy for timber and paper Sustainable Procurement Impact Assessment In the process In the process Sustainable procurement policy only Single policy for timber and paper	South Somerset District Council	Single policy for timber and paper	82	
Single policy for timber and paper Have provided policy details but did not fill in the questionnaire Single policy for timber and paper Products only Single policy for timber and paper In the process Single policy for timber and paper Sustainable Procurement Impact Assessment In the process Sustainable procurement policy only Single policy for timber and paper	Southampton City Council	Timber only	24	
Have provided policy details but did not fill in the questionnaire Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Shared procurement service, West Mercia Supplies, which has a policy covering timber products only Single policy for timber and paper In the process ill Single policy for timber and paper Sustainable Procurement Impact Assessment In the process iil* Sustainable procurement policy only Single policy for timber and paper	St. Albans City Council	Single policy for timber and paper	54	
Single policy for timber and paper No policy Single policy for timber and paper Single policy for timber and paper Shared procurement service, West Mercia Supplies, which has a policy covering timber Products only Single policy for timber and paper In the process ill Single policy for timber and paper In the process Sustainable Procurement Impact Assessment In the process sil* Sustainable procurement policy only Single policy for timber and paper Council Paper only	St Helens Council*	Have provided policy details but did not fill in the questionnaire	NA	
No policy Single policy for timber and paper Single policy for timber and paper Shared procurement service, West Mercia Supplies, which has a policy covering timber products only Single policy for timber and paper In the process ill Single policy for timber and paper Assessment IN Paper only In the process II* Sustainable procurement policy only Single policy for timber and paper Assessment In the process Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Council Paper only	Staffordshire County Council	Single policy for timber and paper	32	
Single policy for timber and paper Single policy for timber and paper Shared procurement service, West Mercia Supplies, which has a policy covering timber products only Single policy for timber and paper In the process ill Single policy for timber and paper Sussament No policy No policy No policy Sustainable Procurement Impact Assessment In the process il* Sustainable procurement policy only Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper Council Single policy for timber and paper	Strabane District Council*	No policy	NA	
Single policy for timber and paper Shared procurement service, West Mercia Supplies, which has a policy covering timber products only Single policy for timber and paper In the process ill Single policy for timber and paper No policy No policy No policy In the process Sustainable Procurement Impact Assessment Assessment Single policy for timber and paper	Stroud County Council	Single policy for timber and paper	75	
Shared procurement service, West Mercia Supplies, which has a policy covering timber products only Single policy for timber and paper In the process ill Single policy for timber and paper No policy No policy No policy Sustainable Procurement Impact Assessment In the process il* Sustainable procurement policy only Single policy for timber and paper Single policy for timber and paper Council Single policy for timber and paper	Surrey County Council	Single policy for timber and paper	92	
re District Council figlamorgan Council fin the process of White Horse Council Single policy for timber and paper No policy No policy No policy No policy No policy Sustainable Procurement Impact Assessment Lindsey District Council In the process Sussex County Council Sustainable procurement policy only Berkshire Council In the process Sussex County Council Single policy for timber and paper Sustainable procurement policy only Single policy for timber and paper	Telford & Wrekin Council*	Shared procurement service, West Mercia Supplies, which has a policy covering timber products only	NA	
of Glamorgan Council Single policy for timber and paper field City Council Single policy for timber and paper am Forest Council Single policy for timber and paper Single policy for timber and paper Single policy for timber and paper No policy No policy No policy No policy No policy No policy Sustainable Procurement Impact Assessment Lindsey District Council In the process Sussex County Council Single policy for timber and paper Assessment Sussex County Council Single policy for timber and paper Sustainable procurement policy only Single policy for timber and paper Single policy for timber and paper Paper only Single policy for timber and paper	Thanet District Council	Single policy for timber and paper	09	
of White Horse Council Single policy for timber and paper field City Council Single policy for timber and paper ing tone Forest Council No policy rick District Council No policy rick District Council No policy Berkshire Council No policy Berkshire Council Sustainable Procurement Impact Lindsey District Council Paper only Lothian Council In the process Sussex County Council Sustainable procurement policy only ng Borough Council Single policy for timber and paper estershire County Council Single policy for timber and paper ham County Borough Council Paper only	Vale of Glamorgan Council	In the process	NA	
field City Council Single policy for timber and paper Ing ton Borough Council No policy rick District Council No policy Parkshire Council* No policy Berkshire Council* Sustainable Procurement Impact Lindsey District Council Paper only Lothian Council In the process Lothian Council Sustainable procurement policy only Roussex County Council Sustainable procurement policy only Rounty Council Single policy for timber and paper estershire County Council Single policy for timber and paper ham County Borough Council Paper only	Vale of White Horse Council	Single policy for timber and paper	32	
nam Forest Council Single policy for timber and paper ington Borough Council No policy rick District Council No policy Rerkshire Council* Sustainable Procurement Impact Berkshire Council* Paper only Lindsey District Council Paper only Lothian Council In the process Sussex County Council Sustainable procurement policy only Rassex County Council Single policy for timber and paper estershire County Council Single policy for timber and paper ham County Borough Council Paper only	Wakefield City Council	Single policy for timber and paper	98	
ington Borough Council No policy No policy No policy Berkshire Council Berkshire Council Lindsey District Council Lothian Council Borough Council Sustainable Procurement Impact Assessment Lindsey District Council In the process Sussex County Council Single policy for timber and paper Borough Council Single policy for timber and paper Betershire County Council Single policy for timber and paper Baper only Borough Council Single policy for timber and paper	Waltham Forest Council	Single policy for timber and paper	20	
rick District Council No policy Berkshire Council* Sustainable Procurement Impact Assessment Lindsey District Council Lothian Council Babrough Council Sustainable procurement policy only Sustainable procurement policy only Sustainable procurement policy only Single policy for timber and paper Startshire County Council Single policy for timber and paper Sustarshire County Council Single policy for timber and paper	Warrington Borough Council	No policy	NA	
rley Borough Council Berkshire Council* Lindsey District Council Lothian Council Sustainable Procurement Impact Assessment Lothian Council In the process Sussex County Council Sustainable procurement policy only Single policy for timber and paper Paper only Single policy for timber and paper	Warwick District Council	No policy	NA	
Berkshire Council* Sustainable Procurement Impact Lindsey District Council Paper only Lothian Council In the process Sussex County Council* Sustainable procurement policy only Borough Council Single policy for timber and paper estershire County Council Single policy for timber and paper ham County Borough Council Paper only	Waverley Borough Council	No policy	NA	
Lindsey District Council Lothian Council Lothian Council Sussex County Council* Sustainable procurement policy only Single policy for timber and paper estershire County Council Single policy for timber and paper Single policy for timber and paper Paper only Single policy for timber and paper	West Berkshire Council*	Sustainable Procurement Impact Assessment	NA	
Lothian Council In the process Sussex County Council* Sustainable procurement policy only ng Borough Council Single policy for timber and paper estershire County Council Single policy for timber and paper ham County Borough Council Paper only	West Lindsey District Council	Paper only	24	
Sussex County Council* Sustainable procurement policy only Single policy for timber and paper stershire County Council Single policy for timber and paper Amm County Borough Council	West Lothian Council	In the process	NA	
Single policy for timber and paper Single policy for timber and paper Paper only	West Sussex County Council*	Sustainable procurement policy only	NA	
Single policy for timber and paper Paper only	Woking Borough Council	Single policy for timber and paper	82	
Paper only	Worcestershire County Council	Single policy for timber and paper	78	
	Wrexham County Borough Council	Paper only	56	

ONLY 12%
OF LOCAL
AUTHORITIES
WHO SELL TIMBER
FROM THEIR OWN
FORESTS ARE
AWARE OF THE
NEW EU TIMBER
REGULATION

4.8 The EU Timber Regulation

No local authorities reported buying direct from countries outside the EU. This means it is therefore unlikely that, with regards to purchasing, local authorities will fall into the category of "operators", placing timber products on the market for the first time under the new EU Timber Regulation coming into force in 2013.

However, a quarter (22%, 28/113) of those who answered the question responded that they own forests and sell timber for commercial purposes, which means they're operators under the EU Timber Regulation, and therefore have an obligation to carry out due diligence. Just over a third (38%, 42/110) of those who answered the question were aware of the EU Timber Regulation and the FLEGT Regulation. However, of those councils that own forest and sell timber, only 13 are aware of the regulation, and only one council specifically mentioned due diligence. Seventeen of 42 who answered the relevant question specifically commented that they were made aware of the Regulation through CPET's training workshops and/or website.

4.9 WWF pledges

Over the past two years, in the context of our What Wood You Choose? campaign⁷, we've been working directly with the UK government's Central Point of Expertise on Timber Procurement (CPET) to encourage and support UK local authorities in improving the way they purchase timber. In early 2011 we wrote to all councils in the UK inviting them to make a bronze, silver or gold pledge – actions range from attending a CPET workshop on sustainable timber procurement to implementing and monitoring a sustainable timber procurement policy across the council. To date (March 2012), more than 50 local authorities have made a pledge and a further 27 authorities are, according to the current survey, considering making a pledge. See table 2 on p36.

While the majority of councils that scored high (green/yellow or even green) have made pledges (e.g. Brighton and Hove, Fife, Rotherham), many of those who made a pledge didn't respond to the online survey (e.g. Test Valley, West Dunbartonshire). On the other hand, some local authorities that haven't made a pledge scored green/yellow or green (e.g. Charnwood, Chelmsford). There's also a likelihood that those which made a pledge were more willing to respond, but there's not enough evidence to show that this is the case (17 out of 50 councils that made a pledge didn't respond to the survey). Nevertheless, many local authorities stated that they'd consider making a pledge to improve the way they purchase timber and paper products.

Many of the responses reflect the importance of WWF and CPET's support to councils in implementing the policies. There are some outstanding examples of good progress being made. One example – Durham County Council – is given in the text box below.

DURHAM COUNTY COUNCIL: AN EXAMPLE OF FULL IMPLEMENTATION

In late 2009, with support from CPET, Durham County Council adopted a Sustainable Timber Procurement Policy. This specifies that "all timber and wood-derived products are required to be purchased from independently verifiable legal & sustainable sources". The policy requires that all timber products are certified under third party certification schemes and details the criteria for evaluating evidence. We believe we were the first council in England to formally adopt a Sustainable Timber Procurement Policy. The policy is endorsed by the leader of the council and is available on the council's public website.

7 wwf.org.uk/whatwoodyouchoose

Following the endorsement and formal adoption of our policy, we put monitoring systems in place to record evidence and compliance. We engage with procuring officers throughout the organisation to ensure that the policy is implemented in contracts with a timber risk. Details of contracts involving timber are recorded and tender documents checked for policy compliance. We then contact companies directly to ensure they have the evidence required, and check invoices for proper evidence of an appropriate chain of custody.

The response from the market

When investigating contracts that were let prior to the formal endorsement of our policy, we were encouraged to find that the majority of our existing suppliers already had the capability to comply – that is, they already had FSC/PEFC certification.

Sustainable timber is something that the market in the UK is clearly very much aware of and ready to respond to. Through continually assessing contracts that we let, we have been pleased to find that the majority of suppliers providing timber products to the council can demonstrate evidence of compliance with the policy.

For example, evidence received includes:

- invoices from a print supplier detailing FSC Chain of Custody for the paper used;
- delivery notes from a construction company showing FSC Chain of Custody for the timber provided.

Embedding the policy

In an organisation as large as Durham County Council, employing over 24,000 people in more than 300 sites, fully embedding a new policy can take some time. Perhaps unsurprisingly, the most common reason for any contracts being non-compliant was that the tender documentation did not reference the policy, and so the suppliers had not been asked to guarantee they provided only sustainable timber. We have therefore been engaging with staff across the organisation to ensure they are fully aware of the requirements of the policy. It has proved difficult to ensure awareness and compliance with the policy when so many people are involved in placing contracts on a regular basis. However, as momentum increases in investigating contracts and monitoring compliance, we are seeing an increase in awareness throughout the organisation. As mentioned above, the market's awareness of sustainable timber has not been an issue – the market is, in general, highly capable of providing sustainable timber if requested.

Further research

We have recently begun investigating sustainable timber issues beyond the scope of our current policy. We have conducted research into areas where timber is used in the supply chain, for example, wooden pallets used in transportation of products. We will continue this research into 'embedded' timber, and other issues, to ensure we can continue to take a position of leadership on the sustainable procurement of timber.

THE MARKET IS
HIGHLY CAPABLE
OF PROVIDING
SUSTAINABLE
TIMBER IF
REQUESTED

Table 2. Local authorities' WWF pledges

Pledge	Local authority	Remarks
Bronze	Aberdeen City Council	achieved July 2011
Bronze	Aberdeenshire Council	achieved September 2011
Bronze	Argyll and Bute Council	
Gold	Brighton and Hove City Council	achieved June 2011
Bronze	Cambridge City Council	
Bronze	Cardiff Council	achieved November 2011
Bronze	Central Bedfordshire Council	
Bronze	Chesterfield Borough Council	Considering making a pledge (and have done so since responding to this survey)
Gold	City of Edinburgh Council	
Silver	Clackmannanshire	Information from survey, not on WWF website
Bronze	Crawley Borough Council	achieved November 2011
Bronze	Dumfries and Galloway Council	achieved September 2011
Gold	Durham County Council	achieved February 2012
Bronze	East Dunbartonshire Council	achieved September 2011
Bronze	East Lothian Council	achieved September 2011
Silver	Falkirk Council	achieved July 2011
Silver	Fife Council	
Silver	Glasgow City Council	achieved October 2011
Silver	Gloucestershire County Council	
Bronze	Hackney London Borough Council	achieved February 2012
Silver	Haringey London Borough Council	
Bronze	Hart District Council	achieved October 2011
Gold	Havering London Borough Council	
Silver	The Highland Council	
Bronze	Inverclyde Council	
Silver	Lambeth Council	
Silver	Leeds City Council	
Silver	Leicestershire County Council	
Silver	Luton Borough Council	
Bronze	Mid Sussex District Council	achieved December 2011
Bronze	Midlothian Council	achieved June 2011
Bronze	North Ayrshire Council	
Bronze	Oldham Metropolitan Borough	achieved November 2011
Bronze	Perth & Kinross Council	achieved November 2011
Gold	Peterborough City Council	
Silver	Portsmouth City Council	
Bronze	Renfrewshire Council	achieved October 2011
Gold	Rotherham Metropolitan Borough Council	
Bronze	Royal Borough of Kingston Upon Thames	achieved November 2011
Silver	Rushmoor Borough Council	
Bronze	Scarborough Borough Council	
Bronze	Scottish Borders Council	achieved December 2011
Bronze	South Ayrshire Council	achieved November 2011
Bronze	South Lanarkshire Council	achieved June 2011

Pledge	Local authority	Remarks	
Silver	South Somerset District Council		
Bronze	Test Valley Borough Council	achieved October 2011	
Bronze	Tower Hamlets London Borough Council		
Bronze	Vale of Glamorgan Council	achieved February 2012	
Bronze	West Dunbartonshire Council	achieved September 2011	
Bronze	West Lothian Council	achieved September 2011	
Gold	Woking Borough Council		

Responses from survey

Banbridge District Council	Considering making a pledge
Barnsley Metropolitan Borough	Council Considering making a pledge
Basingstoke and Deane Borougl	h Council Considering making a pledge
Bury Council	Considering making a pledge
Ceredigion County Council	Considering making a pledge
Chelmsford Borough Council	Considering making a pledge
Cheshire West and Chester	Considering making a pledg
Chesterfield Borough Council (and have done so)	Considering making a pledge
Christchurch Borough Council	Considering making a pledge
City & County of Swansea	Considering making a pledge
East Cambridgeshire District	Considering making a pledge
Flintshire County Council	Considering making a pledge
Hastings Borough Council	Agreed to make a pledge
Inverclyde Council	Considering making a pledge (and have done so since responding to this survey)
Kent County Council	Considering making a pledge
Newcastle City Council	Considering making a pledge
Northamptonshire County Coun	ncil Considering making a pledge
Larne Borough Council	Considering making a pledge
London Borough of Camden	Considering making a pledge
London Borough of Hackney	Considering making a pledge (and have done so since responding to this survey)
Orkney Islands Council	Considering making a pledge
Oxford City Council	Considering making a pledge
Purbeck District Council	In the process of doing so
South Gloucestershire Council	Considering making a pledge
Stroud District Council	Considering making a pledge
Woking Borough Council	Considering making a pledge (and have done so since responding to this survey)
Worcestershire County Council	Considering making a pledge

Conclusions and recommendations

5 CONCLUSION AND RECOMMENDATIONS

A voluntary response rate of nearly 30% for a survey covering all 433 local authorities in England, Wales, Scotland and Northern Ireland can be considered good. It indicates willingness from the local authorities to cooperate.

Of the 124 authorities that responded, more than half have a policy relating to responsible purchasing of timber and/or paper

in place (57%: 71/124). Comparing this result of the current study with our most recent sample study of local authorities' procurement policies in the UK – *Illegal Logging, Cut it Out!* (2007) – indicates a significant increase in the proportion of local authorities with a timber/paper procurement policy in place: from 16% to 57% over the past five years.

Comparing the findings in this scorecard for councils in England that responded with the recent, comprehensive survey undertaken by the ENDS report in 2008 (for England) also supports the conclusion that there's been a significant increase, from 7.5% (25 out of the 333 who responded to the ENDS survey) to 63%, in the number of English local authorities with a timber and/or paper policy in place.

Of the 71 councils that reported having policies in place, 16 received the very best 'green' rating. Based on their responses, these councils were found to implement and monitor their procurement policies covering timber and paper products well.

However, if the agreed survey methodology is followed and the 309 local authorities who failed to respond to the survey are considered as having no timber and wood product procurement policy in place, the proportion of local authorities in the UK with a timber and/or paper policy in place is reduced to 16%, resulting in 84% of local authorities in the UK potentially having no timber and/or paper policies in place. However, it should be noted that the number of local authorities in England with procurement policies in place has more than doubled – from 6.4% (25/388) of all English authorities surveyed in the ENDS report in 2008, to 16% (55/3548) in 2011.

Only about half (47%) of the respondents monitor implementation of their timber and paper policies. The majority of these have a single policy that covers timber and paper products.

Awareness of forest certification schemes and especially Forest Stewardship Council (FSC) is very high among the local authorities that responded. The vast majority (94%) of those that responded are aware of forest certification schemes. Only four of the 63 who provided a response claimed not to be aware. All the respondents that are aware of forest certification schemes listed FSC as an example.

While there is increasing awareness among local authorities of forest certification and how to guarantee legality and sustainability, more training and awareness raising is needed in order to ensure that the policy is implemented properly, and that certified products are actually specified and delivered across the whole of the UK.

Though the current survey shows that improvements have been made, it also makes clear that only a minority (16%) of all local authorities (71/433) across the UK have timber and/or paper procurement policies in place. And, of those that have a policy, there's still room for improvement in terms of implementation. Unless requirements for legality and sustainability are clear and unless confirmation is sought, there's a risk that they're buying from poorly-managed or illegal sources.

4/70
ONLY 47%
OF LOCAL
AUTHORITIES
WHO RESPONDED
MONITOR
IMPLEMENTATION
OF THEIR TIMBER
AND/OR PAPER



Without timber procurement policies in place, many local authorities are at risk of buying illegally and/or unsustainably sourced timber products such as plywood. Choosing FSC-certified timber products is a good way of making sure that the product is legal and has been sourced from well-managed forests.

⁸ A number of English local authorities have merged. We contacted 354 for this study.

100%

Our forest campaign in numbers

More than 50 UK local authorities have made a pledge with WWF to help protect forests by choosing responsibly sourced timber

2013

In March 2013 a new law will exclude illegal timber from the EU market .



An estimated 10% of the timber imported into the UK from outside Europe is from illegal sources (around 1.5 million m³ per year)

The number of local authorities with a sustainable timber product procurement policy has more than doubled since 2008. But over half still don't have such a policy



Why we are here

To stop the degradation of the planet's natural environment and

WWF-UK, registered charity number 1081247 and registered in Scotland number SC039593. A company limited by guarantee number 4016725 © 1986 panda symbol and ® "WWF" Registered Trademark of WWF-World Wide Fund For Nature (formerly World Wildlife Fund), WWF-UK, Panda House, Weyside Park, Godalming, Surrey GU7 1XR, t: +44 (0)1483 426333, e: supportercare@wwf.org.uk